Fiscal Estimate - 2015 Session

☑ Original ☐ Updated	☐ Corrected ☐ Supple	mental			
LRB Number 15-2480/1	Introduction Number AB-04	12			
Description Changing the assessment method for business improvement districts					
Fiscal Effect					
Appropriations Decrease Existing Appropriations Reve	ease Existing enues rease Existing enues To absorb within agen enues Decrease Costs				
Local: No Local Government Costs Indeterminate 1. ☐ Increase Costs ☐ Permissive ☐ Mandatory 2. ☐ Decrease Costs ☐ Permissive ☐ Mandatory ☐ Districts ☐ School ☐ WTCS ☐ Districts ☐ Districts					
Fund Sources Affected Affected Ch. 20 Appropriations					
GPR FED PRO PRS SEG SEGS					
Agency/Prepared By	Authorized Signature	Date			
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Fiscal Estimate Narratives DOR 10/19/2015

LRB Number	15-2480/1	Introduction Number	AB-0412	Estimate Type	Original	
Description						
Changing the assessment method for business improvement districts						

Assumptions Used in Arriving at Fiscal Estimate

Under current law, a municipality may create a business improvement district (BID) and appoint the BID's board members. The board must adopt an initial operating plan for the BID and may make changes to the plan each year, subject to the approval of the municipality. The operating plan must include, among other items, the special assessment method applicable to the BID. Currently, the municipality may not impose special assessments on real property that is tax-exempt or used exclusively for residential purposes. In addition to imposing the special assessments on the property in the BID, the creating municipality may appropriate other money to the BID. The creating municipality may terminate the BID by following certain procedures that are specified in the statues.

Under the bill, if a municipality specially assesses a mixed-use real property (partly taxable and partly tax-exempt or residential) in a BID, the municipality may do so only on the percentage of the property that is not tax-exempt or residential.

FISCAL EFFECT

DOR does not possess relevant data necessary to estimate the bill's overall impact on the special assessment. A majority of the municipalities that have BIDs within their jurisdictions do not provide the amount of the BID special assessment charges on the statement of taxes form. In addition, due to lack of data, it is not clear what portion of the BID property value consists of mixed-use properties.

Wisconsin state statues do not specify particular assessment methods for municipalities to use. According to a BID directory published in January 2013 by UW Extension, there were 85 BIDs in operation in Wisconsin. 80 BIDs disclosed in the report the assessment methods they used:

- 62 BIDs levied the special assessment based on specific mill rates, ranging from zero (for a specific property type) up to \$6.60 per \$1,000 in property value;
- 12 BIDs charged the assessment proportionally based on the budget for a given year;
- 5 BIDs used other such methods as a fixed amount per parcel and charging based on the linear front footage;
- 23 BIDs required a minimum assessment amount per property, ranging from \$100 to \$750; and
- 31 BIDs placed a cap on the assessment amount per property, ranging from \$800 up to \$12,600.

The bill may increase the special assessment imposed on certain properties to meet the BIDs' funding needs. However, due to the municipalities' ability to adjust assessment methods as frequently as on an annual basis and other fund sources available to BIDs, the bill's fiscal impact may be minimal. The proposal may incur administrative costs primarily for providing instructions to assessors, but the costs can be absorbed within the current budgetary resources.

Long-Range Fiscal Implications